### **Civic Federation**

# Unlocking the Box: Best Practices for Financing Illinois' Infrastructure

#### Federal Reserve Bank of Chicago 5 April 2019

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View From 18th Street Bridge, a watercolor by Pat Wright

## Crumbling Assets?

- First, maintenance is sacrificed in the face of a fiscal slowdown. Renewals and replacement are also postponed during difficult times, accelerated in good times.
- Second, the deferral decision is invisible or undetected in short term.
- Third, budget processes for operating and capital expenditures often are not linked effectively.

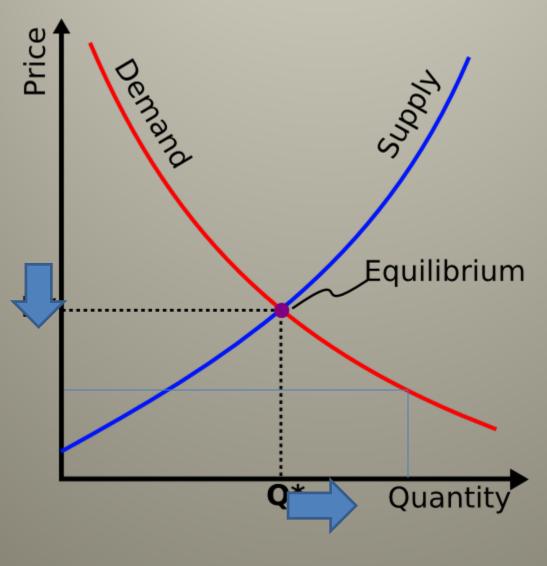


## What to Consider?

- 1. Life-cycle costing
  - -- Supply/demand is ignored→excess infrastructure
- 2. Capital budgeting process
  - -- Establish a maintenance fund
- 3. A federal infrastructure bill or a state infrastructure bill
  - -- Incentivize repair/maintenance
  - -- Asset value favors older regions

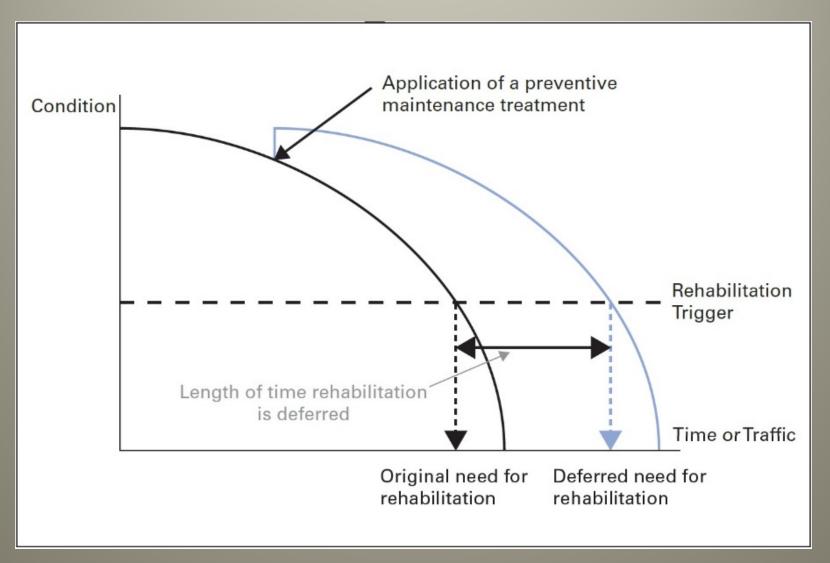


#### **Crumbling Assets are a Pricing Problem**



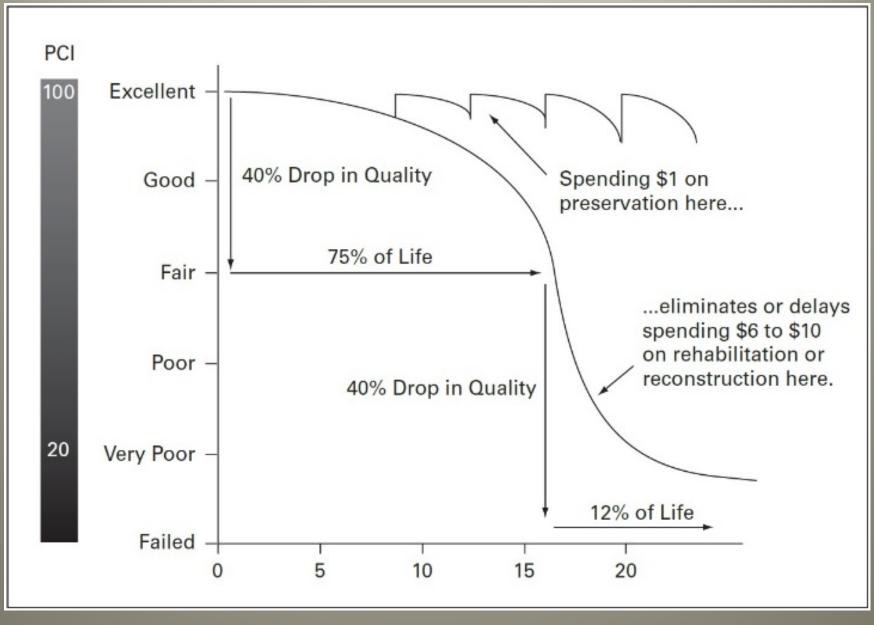


Use of preventive maintenance treatments to defer the need for rehabilitation



Source:. Larry Galehouse, James S. Moulthrop, and R. Gary Hicks, "Principles of Pavement Preservation" TRS News, Sept-Oct 2003, pp. 4-15 reprinted in USDOT, FHWA Pavement Preservation Compendium II 2006

Pavement option curve (example). (PCI = Pavement Condition Index.)



Source:. Larry Galehouse, James S. Moulthrop, and R. Gary Hicks, "Principles of Pavement Preservation" TRS News, Sept-Oct 2003, pp. 4-15 reprinted in USDOT, FHWA Pavement Preservation Compendium II 2006

#### Crumbling Assets are a 'budgeting' problem

- Maintenance is sacrificed because it competes with other functions and the activity is not in full view of users. And no high-profile ribbon-cutting ceremony.
- Budget processes for operating and capital expenditures often are not linked effectively.

• Establish a maintenance fund?



Source: Michael A. Pagano, "Notes on Capital Budgeting," *Public Budgeting & Finance* (Autumn 1984) A Federal Infrastructure bill? A state capital budget?

Infrastructure programs designed to improve economic performance must include O&M.

Timing is everything. Countercyclical or procyclical?

The substitution effect of grants? Lessons learned



See, e.g., Michael A. Pagano, "Why This Is the Year to Begin Addressing the Infrastructure Deficit," *Governing* (January 16, 2019)

https://www.governing.com/columns/smart-mgmt/col-why-this-is-year-begin-addressing-infrastructure-deficit.html

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