

# The Role of Small Independent Research Firms in District Improvement

## Experience & musings from Rochester, NY



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# Chicago & Rochester | Different scale, similar substance

- CCSR = inspiration *and* intimidation for GRA-scale
  - Full disclosure: salt in CGR's wound
- CGR & RCSD's story of building a “critical partnership”
  - Emerging successes, frustrations, questions



# About Center for Governmental Research | CGR

- **Founded 1915 to “get things done for community”**
- **Public watchdog: nonpartisan, objective**
- **Pragmatic research, policy analysis, public sector management consultants**
- **Nonprofit, 15 staff**
- **Generalists: gov’t management, education, public finance & economics, human services, health care**



# What this has meant | Education

Type of work	What happened
<b>Charter schools</b> Evaluations, tech assistance	Data challenges around attrition Ultimately two closures
<b>Program evaluation</b> Range: Tech assistance to schools, implementation, longitudinal matched -control outcome studies	Range: staff capacity to use evaluation tools, pure compliance, program improvements, scaled back/cut, too political to be touched
<b>Catholic schools</b> Governance and fiscal modeling, market research, surveying	Diocesan system PD focus School closings
<b>Shared services</b> Districts, municipalities, Regional high school options	Central Business Offices, IMAs Regional HS-workforce approach Currently unfolding
<b>Community Coalitions</b> Taskforces, blue ribbon panels, Mayor's Literacy Commission, etc., etc.	Skepticism, frustration, lack of necessary progress...still unfolding...

# CGR & RCSD: Then



# CGR & RCSD | Now

## PROBLEMS with that model

1. Didn't work.  
(key result was ↑defensiveness, insularity)
2. Unnecessary in NCLB era.
3. Bred hopelessness on outside.

→→ Wasn't serving public interest.

# 2009 | New Type of Engagement

## Challenge #1: What the heck are you doing with the District?

### Inside-outside role / “critical friend”

- JCB needed to model accountability & transparency
- CGR wanted to re-engage, inform board, community

### Partnership enabled:

1. Internal access to leaders, ability to be candid
2. Feedback loop (policy & school), connect dots
3. Informed community, documenting complexity
4. Flexible research & consulting capacity
5. “Outsider” status gave internal leverage

# What we did | Districtwide Surveys 2 X year to Help “Recognize-Intervene”

CGR

## RCSD Teacher Input - April 2010

### 1. Introduction -- Why you should fill this out

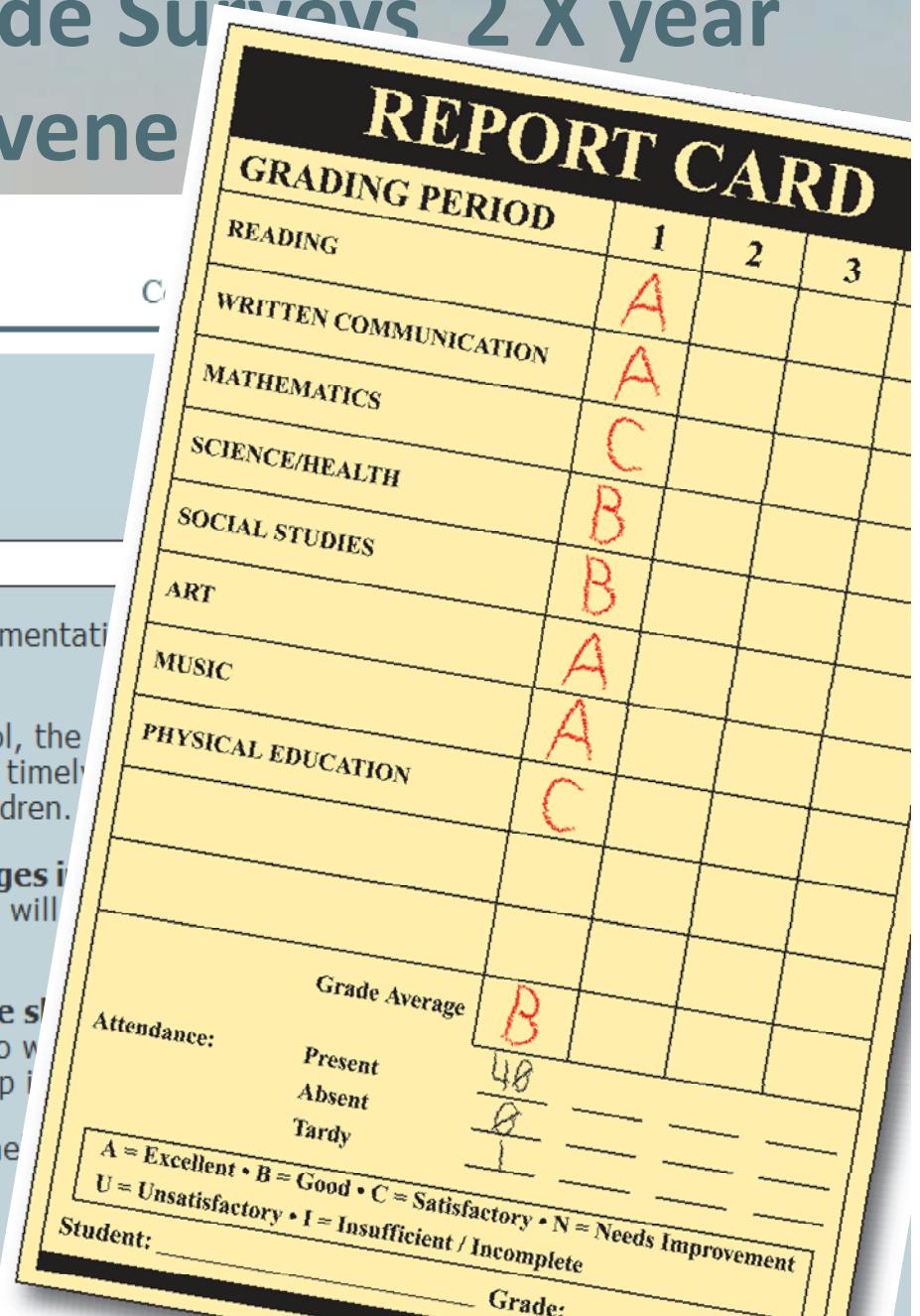
CGR is helping the Rochester City School District monitor the implementation of the portfolio plan. We need to hear from you.

Given all that is going on--the portfolio plan, talk of mayoral control, the changes in Central Office--your views are even more important and timely. Please provide your perspective on the long term needs of Rochester's children.

**This survey is your chance to express your opinions about changes in the school system. Your responses will help us better support teachers and provide feedback to district leadership. Survey results will be used to inform the portfolio plan and other policy decisions as well.**

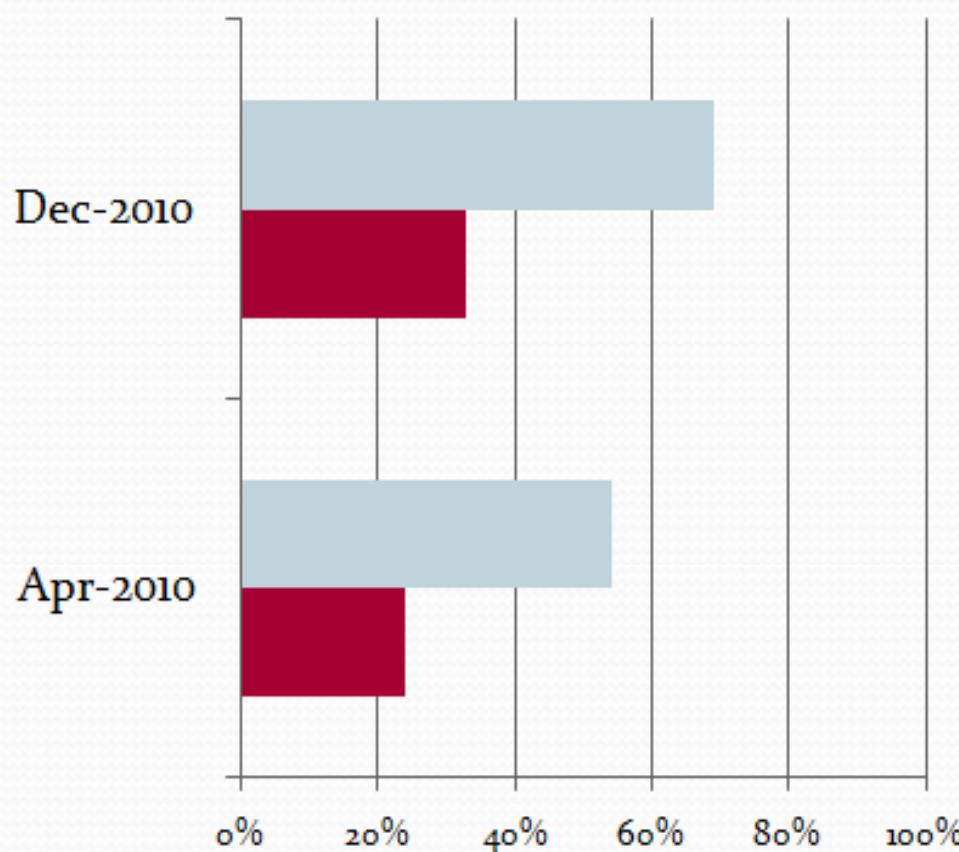
**These surveys are anonymous, and individual surveys will not be stored in a database.** (That means that if you complete one survey, it is not attached to your name or computer and we have no way to track your responses.) (Also, remember that each person can only complete one survey.) If you would like to follow up with someone, please do so.

Click the "Next" button at the bottom of each page; then click "Done" when you are finished. Encourage your colleagues to complete the survey too.

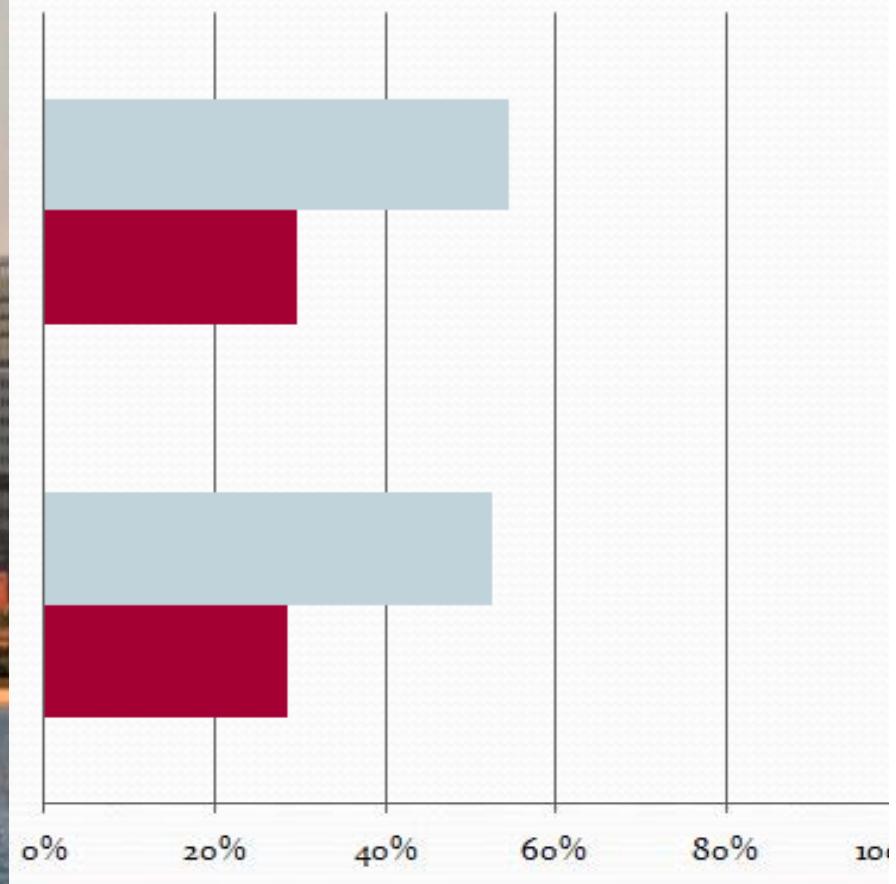


# Findings Shed Light on Buy-in & Culture

**The district's strategic plan sets the right priorities.**



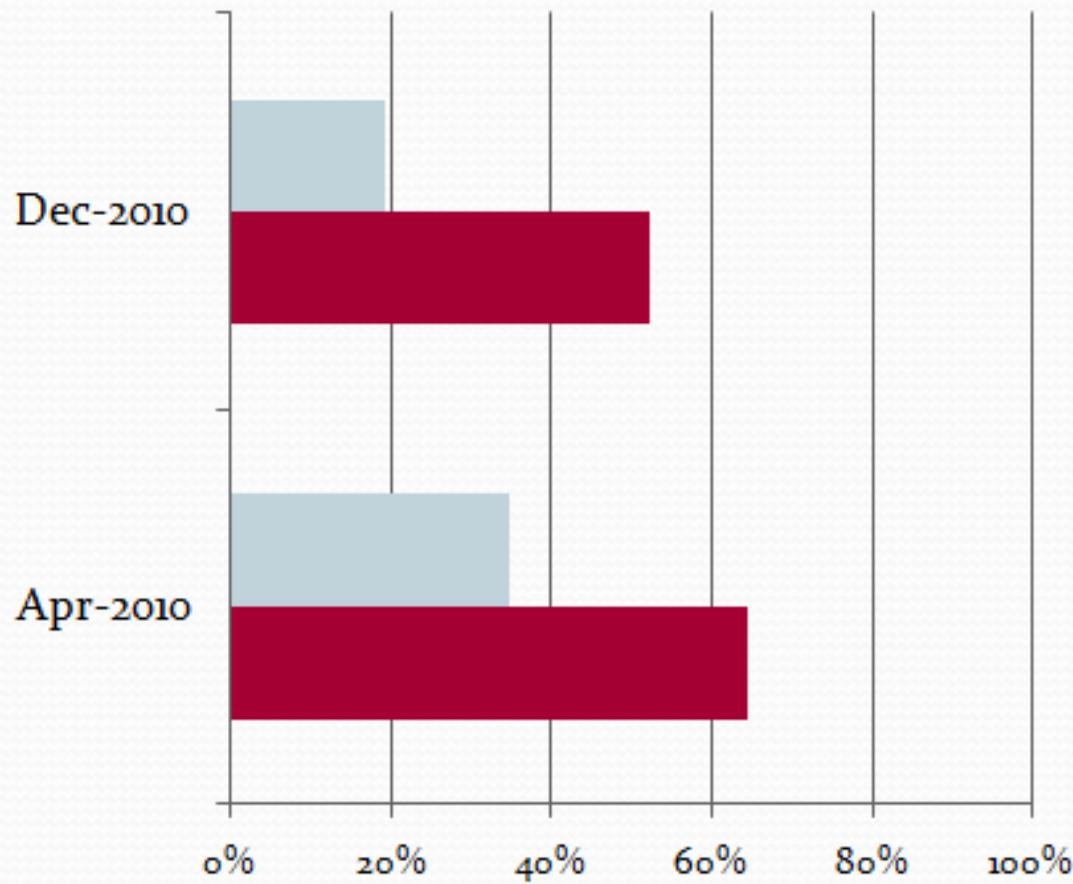
**District leadership values the work that I do.**



■ School Leader ■ Teacher

# Findings Shed Light on Buy-in & Culture

**Until we address poverty as a community, schools can't accomplish much.**

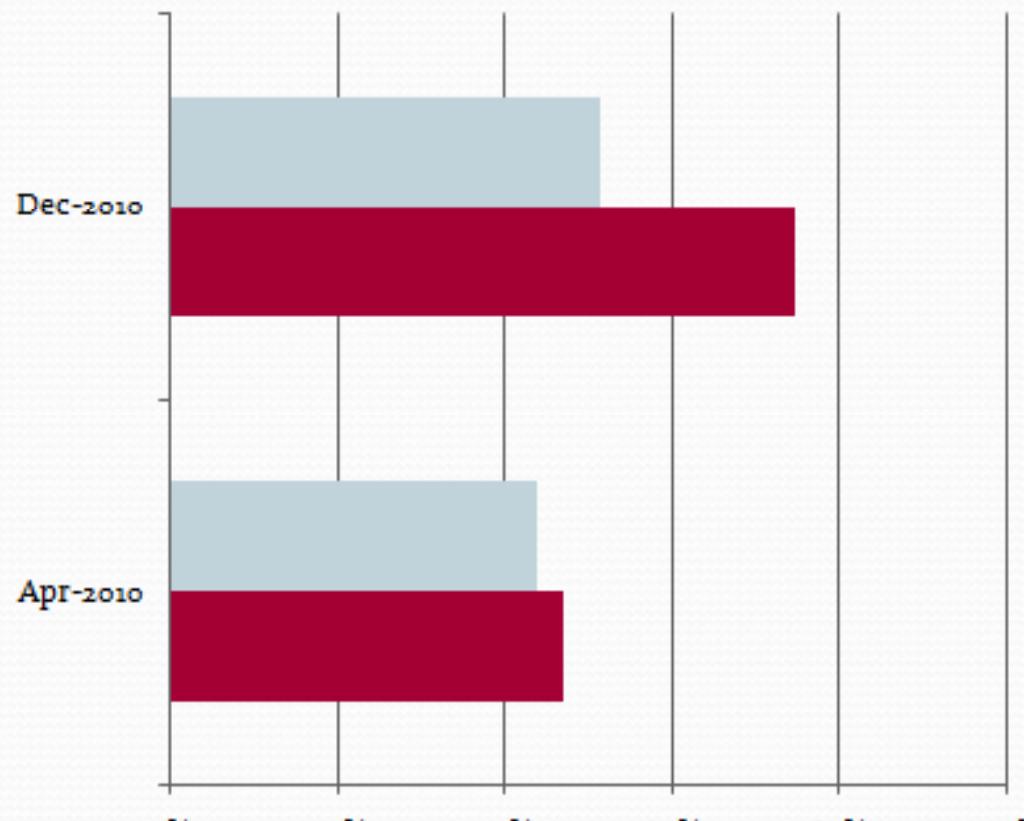


➤ 61% of teachers said adults in their school do NOT feel free to admit when need to improve

➤ 85% of teachers said district doesn't do a good job identifying ineffective teachers

# Rochester Curriculum Use?

The Rochester Curriculum has been helpful to classroom practice.



- 77% of eligible teachers report daily use (up from 51%)
- 50% of principals report all or most of teacher use
- ¾ of teachers say "expected to use," 43% say leadership checks use, 33% P's say Chiefs monitor

## Research Capacity | New Schools Evaluation

- Opened 5 new HS 2010-11; poor track record
- Would have looked at data, but no protocol or capacity to look deeper → **missed opportunity**
  - student & staff surveys
  - site visits
  - partner interviews
  - student and staff profile
  - outcomes
  - set protocol for Y2 and beyond



# Challenge #2: How can we talk about all this in objective, useful ways? Who's the audience anyway?



## Measuring Up Improving the of Data in the R

### What needs to happen next?

1 Effort and money should continue to support improving data coordination, access, and integrity. To some extent, we'd expect this to occur naturally at the school level as numbers are made more public and used to make decisions. To speed this process, the district should continue to conduct data audits for schools, and aggressively ensure that all personnel who enter data receive proper training, promoting a culture that reinforces the effective use of credible information.

The new data warehouse should spur standardization of definitions, calculations and protocols for data entry and analysis. Data are only useful if standardized at the point of collection and interpretation.

Implementation of the data warehouse tool needs to be collaboratively and carefully managed, especially by the lead departments of Information Management & Technology and the Office of Accountability. Previous system installations (e.g., Chancery) were not appropriately managed, and the district is still dealing with problems in that student information system as a result.

2 Roles and responsibilities regarding data need to be redefined as information moves to center stage.

- Who "owns" certain datasets?
- Who gets access? Who has permission to correct or add data? How can data be made broadly available while maintaining appropriate confidentiality?
- What are the critical reports/metrics for various staff to use and how frequently?
- Who is responsible for building capacity to use data, and for ensuring its use?

3 Continue to build interest in and capacity to use data to improve teaching and learning at all levels, with all employees. Building data into regular strategy discussions will help drive culture change and align decision-making teams. For example, central office meetings should have more of a consistent data focus and school-based planning teams should be provided training in the use of data to improve teaching and learning.

**People Count**—Investment in infrastructure won't accomplish much unless more employees on the ground level (not only principals and teachers but also assistant principals, counselors, secretaries, etc.) understand the importance of accurate data and the power of good analysis. This will transform the mantra of "data-driven per-  
-“ which has been voiced for years.



Center for  
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## What we've learned | What we're still wrestling with

- **FIRST**, there is value to the “squishy” side of applied research, but hard to quantify/justify/fund;
  - Documenting roll-out of teacher eval is **HUGE** need
- **SECOND**, iterative (and costly) to target what's useful, and to build relationships
- **THIRD**, navigating inside-outside is tricky
- **FOURTH**, timing is challenging
- **FIFTH**, leadership-dependent at early stage

