

# **EFFECTIVE PROPERTY TAX RATES 1999-2007:** Selected Municipalities in Northeastern Illinois

Prepared by: The Civic Federation September 18, 2009

#### **EFFECTIVE PROPERTY TAX RATES 1999-2007**

#### **PURPOSE**

Effective tax rates provide a common denominator for comparing property tax burdens in different jurisdictions over time.

#### **DEFINITION AND USE**

An effective property tax rate is an estimate of the percentage of a property's full market value paid in property taxes during a given tax year. Multiplying the market value of a home or business property by the applicable effective tax rate provides an estimate of the property taxes due on that property in the given year. For example, a property with a market value of \$300,000 and an effective tax rate of 2% would have an estimated property tax liability of \$6,000.

By standardizing the expression of property tax burden, effective property tax rates provide a method of comparing average property tax burdens in different areas over time. However, these are estimates for the purpose of broad comparison rather than precise expressions of tax burden on specific properties.

Effective property tax rates should be regarded only as estimates for several reasons:

- 1. There are multiple property tax rates within each municipality, and the effective rate calculated in this report is representative of only one of those tax rates.
- 2. Effective property tax rates for residential properties do not include homestead, senior, or other exemptions. (See explanation of exemptions on the following page.)
- 3. The effective tax rate calculations utilize information on the median level of assessment within a given geographical area. While a property is likely to be near the median level of assessment, the actual level of assessment for any given property could be greater or lesser than the median.
- 4. The effective property tax rate for a specific property can be calculated by dividing that property's most recent annual tax liability into an estimate of its market value for the same year.

It is also important to recognize that a declining effective tax rate does not necessarily translate into reduced tax liabilities. A property owner whose property is appreciating may well experience annual property tax increases despite a falling effective tax rate.

#### CALCULATION OF EFFECTIVE TAX RATES

The effective tax rates calculated here are based upon data from the Illinois Department of Revenue and the Clerks of Cook, DuPage, Kane, Lake, McHenry, and Will Counties. The County Clerks calculate the composite property tax rates for each tax code within the county. The Illinois Department of Revenue calculates the equalization factor for each county as well as the median levels of assessment. The Department of Revenue collects data on property sales and calculates the ratio of assessed values to sales values. A median assessment/sales ratio for the three years preceding an assessment year is computed, as well as an adjusted median ratio if additional data is submitted by the County Assessor after the initial data was collected. This median ratio is commonly referred to as the "median level of assessment."

For every county except Cook, that median level of assessment is for all types of property. For Cook County, which classifies property for real estate tax purposes, separate medians are computed for different classes of property. County ordinance specifies that these classes should be assessed at the following levels for 2007: residential (Class 2) 16%, commercial (Class 5a) 38%, and industrial (Class 5b) 36%.

<sup>&</sup>lt;sup>1</sup> For more information on assessment/sales ratios, see the "Findings of the 1998 Assessment/Sales Ratio Study," Illinois Department of Revenue, http://www.revenue.state.il.us/Publications/LocalGovernment/ptax1007.pdf.

The median levels of assessment for these classes diverge significantly from the ordinance levels due to underassessment, including reductions by the Assessor and the Board of Review. Special note should be taken that the Department's ratio studies indicate a high coefficient of dispersion for commercial and industrial assessments, which means there is likely to be wide variation within each of these classes from the calculated median for individual properties whose reported sale prices were included in the study. Median levels of assessment for Cook County are typically released in the summer two years following the assessment year (e.g., the 2007 median levels of assessment for Cook County were released on July 30, 2009).

To calculate effective tax rates, the median level of assessment is multiplied by the equalization factor to approximate the percentage of a property's total value that is taxed. This percentage is then multiplied by the actual tax rate to produce the effective tax rate. The adjusted median level of assessment is used when it is available. Also, the median level of assessment for the most specific geographical area is used when it is available. Therefore, township median levels of assessment are used unless they are unavailable, in which case the median level of assessment for the whole reassessment district is used.

#### **Effects of Exemptions on Residential Effective Tax Rates**

Property tax exemptions available to eligible homeowners reduce the taxable value of their property. Exemptions lower the effective tax rate of a homestead property by varying amounts depending on the market value and exemption value. For example, the 2007 effective tax rate for a Chicago residential property not eligible for exemptions is **1.25%** of full market value.<sup>2</sup> The following examples show how that rate will differ for individual exemption-eligible homesteads depending on their 2007 market value and exemption value:<sup>3</sup>

- \$300,000 Chicago home receiving the minimum \$5,000 Homeowner Exemption: effective tax rate 1.17%
- \$300,000 Chicago home receiving a Senior Citizen Exemption (\$3,500) and the minimum \$5,000 Homeowner Exemption: effective tax rate 1.11%
- \$300,000 Chicago home receiving a Senior Citizen Exemption (\$3,500) and the maximum \$26,000 Homeowner Exemption: effective tax rate 0.76%.
- \$400,000 Chicago home receiving a Senior Citizen Exemption (\$3,500) and the maximum \$26,000 Homeowner Exemption: effective tax rate **0.88%**.
- \$200,000 Chicago home receiving a Senior Citizen Exemption (\$3,500) and the maximum \$26,000 Homeowner Exemption: effective tax rate 0.51%.

#### **Reasons for Change in Effective Tax Rates**

As shown on page 4, effective tax rates have fallen between 1999 and 2007 for the majority of communities analyzed. Decline in effective tax rates over time is a product of declining actual tax rates, declining median levels of assessment, or both. For example, Chicago's actual composite tax rate fell from 8.536% in 1999 to 4.994% in 2007. At the same time, the median level of assessment rose from 7.84% to 8.81% for residential but fell from 23.99% to 15.52% for commercial, and 22.59% to 10.48% for industrial properties.<sup>4</sup>

<sup>&</sup>lt;sup>2</sup> Roughly 31% of Chicago residential properties were not eligible for or did not receive exemptions in tax year 2006.

<sup>&</sup>lt;sup>3</sup> These exemption-adjusted rates are calculated as follows: ((full market value \* median level of assessment \* equalization factor) – total exemption value) \* composite tax rate ÷ full market value. Public Act 95-644 actually allows for even higher Homeowner Exemptions for certain eligible residents, but \$26,000 is used as the standard maximum for Chicago in tax year 2007.

<sup>&</sup>lt;sup>4</sup> See the Illinois Department of Revenue's Assessment Level Ratios, available at http://www.revenue.state.il.us/AboutIdor/TaxStats/index.htm

Cook County					
	Residential	Commercial	Industrial		
Harvey	3.79%	7.48%	10.06%		
Chicago Heights	2.63%	5.37%	7.23%		
Elgin	2.24%	4.50%	4.57%		
Oak Park	2.21%	4.32%	5.81%		
Arlington Heights	2.00%	3.99%	4.05%		
Evanston	1.78%	3.65%	3.70%		
Schaumburg	1.72%	3.54%	3.59%		
Orland Park	1.71%	3.41%	4.59%		
Elk Grove Village	1.59%	3.16%	3.20%		
Glenview	1.42%	2.68%	2.71%		
Barrington	1.34%	2.88%	2.92%		
Chicago	1.25%	2.20%	1.49%		

<b>DuPage County</b>				
	All Types of Property			
Elk Grove Village	1.77%			
Wheaton	1.76%			
Naperville	1.68%			
Oak Brook	0.79%			

Kane County				
	All Types of Property			
Elgin	2.76%			
Aurora	2.22%			
Geneva	2.17%			
Carpentersville	2.11%			

Lake County				
	All Types of Property			
Waukegan	2.88%			
Buffalo Grove	2.26%			
Fox Lake	2.21%			
Lake Forest	1.26%			

	Will County
	All Types of Property
Joliet	2.42%
Romeoville	2.13%
Naperville	2.06%
Peotone	2.02%
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McHenry County			
	All Types of Property		
Woodstock	2.47%		
Harvard	2.44%		
Algonquin	2.11%		
Barrington Hills	1.93%		

				Effective Property	, Tay Pates	· 1000 vs	2007				
				(in rank orde							
					ok County		<u></u>				
	Residentia	I		C	ommercial				Industrial		
	1999	2007	% change		1999	2007	% change		1999	2007	% change
1 Chicago	1.51%	1.25%	-16.9%	1 Chicago	4.61%	2.20%	-52.2%	1 Chicago	4.34%	1.49%	-65.7%
2 Chicago Heights	3.15%	2.63%	-16.6%	2 Evanston	7.28%	3.65%	-49.9%	2 Evanston	7.70%	3.70%	-51.9%
3 Orland Park	1.94%	1.71%	-11.9%	3 Glenview	5.23%	2.68%	-48.9%	3 Glenview	5.54%	2.71%	-51.0%
4 Evanston	1.98%	1.78%	-10.1%	4 Chicago Heights	10.05%	5.37%	-46.5%	4 Arlington Heights	7.20%	4.05%	-43.8%
5 Oak Park	2.33%	2.21%	-5.1%	5 Oak Park	8.04%	4.32%	-46.2%	5 Schaumburg	6.22%	3.59%	-42.3%
6 Arlington Heights	2.04%	2.00%	-2.0%	6 Orland Park	5.95%	3.41%	-42.7%	6 Elgin	7.43%	4.57%	-38.6%
7 Schaumburg	1.75%	1.72%	-1.6%	7 Arlington Heights	6.85%	3.99%	-41.8%	7 Elk Grove Village	5.19%	3.20%	-38.2%
8 Glenview	1.44%	1.42%	-1.2%	8 Schaumburg	5.89%	3.54%	-39.8%	8 Barrington	4.49%	2.92%	-34.9%
9 Barrington	1.29%	1.34%	3.9%	9 Elk Grove Village	4.94%	3.16%	-36.1%	9 Chicago Heights	10.74%	7.23%	-32.7%
10 Elgin	2.14%	2.24%	4.8%	10 Elgin	7.03%	4.50%	-36.0%	10 Oak Park	8.59%	5.81%	-32.3%
11 Elk Grove Village	1.47%	1.59%	7.8%	11 Barrington	4.24%	2.88%	-32.2%	11 Orland Park	6.36%	4.59%	-27.9%
12 Harvey	3.26%	3.79%	16.4%	12 Harvey	10.51%	7.48%	-28.8%	12 Harvey	11.24%	10.06%	-10.4%
Di	ıPage Cou	nhı		ı,	ane County				ake County	,	
<u>D(</u>		ypes of P	roperty	<u>N</u>		pes of Pi	roperty	All Types of Property			ronorty
	1999	2007	% change		1999	2007	% change		1999	2007	% change
1 Oak Brook	1.05%	0.79%	-24.7%	1 Aurora	2.51%	2.22%	-11.7%	1 Lake Forest	1.47%	1.26%	-14.5%
2 Wheaton	2.14%	1.76%	-18.0%	2 Carpentersville	2.25%	2.11%	-6.2%	2 Fox Lake	2.33%	2.21%	-5.1%
3 Naperville	1.78%	1.68%	-5.4%	3 Elgin	2.91%	2.76%	-5.2%	3 Buffalo Grove	2.19%	2.26%	3.0%
4 Elk Grove Village	1.66%	1.77%	7.1%	4 Geneva	2.17%	2.17%	0.0%	4 Waukegan	2.54%	2.88%	13.6%
	Will County	_		<u>MCI</u>	lenry Coun						
		ypes of P 2007			1999	pes of Pi					
1 Peotone	<b>1999</b> 2.21%	2.02%	% change -8.7%	1 Woodstock	2.53%	<b>2007</b> 2.47%	% change -2.7%				
2 Romeoville	2.21%	2.02%	-6.7 % -6.6%	2 Barrington Hills	1.96%	1.93%	-2.7 % -1.6%				
3 Joliet	2.45%	2.13%	-0.0%	3 Harvard	2.44%	2.44%	-0.2%				
4 Naperville	2.45% 1.87%	2.42%	10.1%	4 Algonquin	2.44% 2.10%	2.44%	0.6%				
+ maperine	1.07 70	2.00%	10.170	+ Algoriquiri	2.1070	∠. 1170	0.070				

Cook County					
	Residential	Commercial	Industrial		
Harvey	3.17%	6.72%	9.07%		
Chicago Heights	2.56%	5.52%	7.46%		
Oak Park	2.15%	4.49%	6.06%		
Elgin	1.85%	3.66%	5.01%		
Arlington Heights	1.68%	3.47%	4.76%		
Orland Park	1.68%	3.60%	4.86%		
Evanston	1.65%	3.34%	4.57%		
Schaumburg	1.55%	3.18%	4.35%		
Elk Grove Village	1.31%	2.71%	3.71%		
Chicago	1.29%	1.87%	1.24%		
Glenview	1.27%	2.55%	3.48%		
Barrington	1.25%	2.46%	3.37%		

<b>DuPage County</b>			
	All Types of Property		
Wheaton	1.70%		
Elk Grove Village	1.67%		
Naperville	1.59%		
Oak Brook	0.74%		

Kane County				
	All Types of Property			
Elgin	2.69%			
Geneva	2.08%			
Carpentersville	2.02%			
Aurora	1.92%			

Lake County			
All Types of Property			
Waukegan	2.70%		
Fox Lake	2.21%		
Buffalo Grove	2.13%		
Lake Forest	1.14%		

	Will County		
All Types of Property			
Joliet	2.08%		
Romeoville	2.06%		
Naperville	1.93%		
Peotone	1.88%		

McHenry County	
	All Types of Property
Woodstock	2.37%
Harvard	2.27%
Algonquin	2.01%
Barrington Hills	1.92%

Cook County			
	Residential	Commercial	Industrial
Harvey	3.49%	8.99%	10.58%
Chicago Heights	2.78%	7.34%	8.64%
Oak Park	2.25%	5.84%	6.87%
Orland Park	2.01%	4.88%	5.74%
Elgin	1.98%	4.40%	5.50%
Arlington Heights	1.82%	4.19%	5.25%
Evanston	1.79%	4.00%	5.01%
Schaumburg	1.67%	3.83%	4.80%
Elk Grove Village	1.42%	3.28%	4.10%
Glenview	1.34%	3.08%	3.85%
Chicago	1.21%	2.37%	1.84%
Barrington	1.19%	2.91%	3.65%

<b>DuPage County</b>	
	All Types of Property
Wheaton	1.76%
Naperville	1.69%
Elk Grove Village	1.69%
Oak Brook	0.79%

Kane County	
All Types of Property	
Elgin	2.62%
Carpentersville	2.10%
Geneva	2.10%
Aurora	1.90%

Lake County	
All Types of Property	
Waukegan	2.66%
Buffalo Grove	2.19%
Fox Lake	2.14%
Lake Forest	1.10%

Will County	
All Types of Property	
Joliet	2.16%
Romeoville	2.15%
Naperville	2.01%
Peotone	1.95%

McHenry County		
	All Types of Property	
Harvard	2.34%	
Woodstock	2.30%	
Algonquin	2.14%	
Barrington Hills	1.98%	

Cook County			
	Residential	Commercial	Industrial
Harvey	3.55%	7.93%	9.00%
Chicago Heights	2.92%	6.21%	7.10%
Elgin	2.13%	4.74%	5.74%
Oak Park	1.84%	5.05%	5.78%
Arlington Heights	1.84%	3.99%	4.97%
Evanston	1.77%	3.93%	4.76%
Orland Park	1.69%	4.11%	4.70%
Schaumburg	1.68%	3.72%	4.51%
Elk Grove Village	1.47%	3.20%	3.99%
Glenview	1.40%	3.02%	3.66%
Barrington	1.36%	2.90%	3.51%
Chicago	1.29%	2.25%	1.90%

DuPage County	
	All Types of Property
Elk Grove Village	1.81%
Naperville	1.81%
Wheaton	1.80%
Oak Brook	0.87%

Kane County		
All Types of Property		
Elgin	2.62%	
Geneva	2.13%	
Aurora	2.01%	
Carpentersville	1.92%	

Lake County	
	All Types of Property
Waukegan	2.58%
Fox Lake	2.21%
Buffalo Grove	2.17%
Lake Forest	1.15%

Will County All Types of Property	
Romeoville	2.10%
Naperville	2.09%
Peotone	1.99%

McHenry County	
	All Types of Property
Woodstock	2.38%
Harvard	2.32%
Barrington Hills	1.94%
Algonquin	1.93%

Cook County			
	Residential	Commercial	Industrial
Harvey	3.73%	9.38%	10.88%
Chicago Heights	2.83%	7.34%	8.52%
Elgin	1.94%	5.73%	6.32%
Oak Park	1.87%	5.71%	6.63%
Orland Park	1.78%	4.61%	5.35%
Arlington Heights	1.71%	5.21%	5.74%
Evanston	1.56%	5.30%	5.84%
Schaumburg	1.50%	4.68%	5.16%
Chicago	1.39%	3.01%	1.76%
Elk Grove Village	1.32%	4.02%	4.43%
Barrington	1.27%	3.89%	4.28%
Glenview	1.26%	4.03%	4.44%

<b>DuPage County</b>		
All Types of Property		
1.80%		
1.74%		
1.73%		
0.84%		

Kane County		
	All Types of Property	
Elgin	2.59%	
Aurora	2.23%	
Geneva	2.16%	
Carpentersville	1.93%	

Lake County	
	All Types of Property
Waukegan	2.67%
Fox Lake	2.14%
Buffalo Grove	2.11%
Lake Forest	1.20%

	All Types of Property
Joliet	2.26%
Naperville	2.07%
Romeoville	2.02%
Peotone	1.88%

McHenry County		
All Types of Property		
Woodstock	2.35%	
Harvard	2.29%	
Algonquin	1.94%	
Barrington Hills	1.78%	

Cook County			
	Residential	Commercial	Industrial
Harvey	3.60%	9.86%	11.87%
Chicago Heights	3.10%	8.48%	10.21%
Oak Park	2.09%	6.14%	7.39%
Orland Park	1.95%	5.01%	6.03%
Elgin	1.88%	5.53%	5.77%
Arlington Heights	1.76%	5.35%	5.59%
Evanston	1.65%	5.46%	5.70%
Schaumburg	1.55%	4.72%	4.94%
Glenview	1.37%	4.32%	4.51%
Barrington	1.33%	3.90%	4.07%
Elk Grove Village	1.31%	3.99%	4.17%
Chicago	1.27%	3.27%	2.05%

<b>DuPage County</b>		
All Types of Property		
1.81%		
1.75%		
1.69%		
0.86%		

Kane County		
	All Types of Property	
Elgin	2.64%	
Aurora	2.22%	
Geneva	2.21%	
Carpentersville	2.03%	

Lake County	
	All Types of Property
Waukegan	2.80%
Fox Lake	2.22%
Buffalo Grove	2.09%
Lake Forest	1.34%

Will County		
	All Types of Property	
Joliet	2.30%	
Romeoville	2.12%	
Naperville	2.09%	
Peotone	1.98%	

McHenry County		
	All Types of Property	
Woodstock	2.47%	
Harvard	2.24%	
Algonquin	1.99%	
Barrington Hills	1.85%	

Cook County			
	Residential	Commercial	Industrial
Harvey	3.82%	10.93%	11.26%
Chicago Heights	3.10%	8.63%	8.89%
Elgin	2.03%	5.67%	6.27%
Oak Park	1.99%	7.48%	7.70%
Orland Park	1.93%	5.11%	5.26%
Evanston	1.79%	5.62%	6.22%
Arlington Heights	1.79%	5.54%	6.13%
Schaumburg	1.71%	4.85%	5.37%
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Barrington	1.25%	3.89%	4.31%

<b>DuPage</b> County		
All Types of Property		
1.93%		
1.77%		
1.74%		
0.90%		

Kane County		
All Types of Property		
Elgin	2.62%	
Geneva	2.21%	
Aurora	2.21%	
Carpentersville	2.10%	
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Lake County		
		All Types of Property
	Waukegan	2.68%
	Fox Lake	2.36%
	Buffalo Grove	2.05%
	Lake Forest	1.28%

	Will County
	All Types of Property
Romeoville	2.34%
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McHenry County		
	All Types of Property	
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Cook County			
	Residential	Commercial	Industrial
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Chicago Heights	3.10%	9.19%	9.32%
Elgin	2.15%	6.23%	6.82%
Oak Park	2.10%	7.53%	7.63%
Arlington Heights	1.99%	6.06%	6.63%
Orland Park	1.87%	5.46%	5.54%
Evanston	1.75%	6.42%	7.03%
Schaumburg	1.75%	5.22%	5.72%
Chicago	1.47%	3.88%	2.91%
Elk Grove Village	1.44%	4.36%	4.77%
Glenview	1.32%	4.62%	5.06%
Barrington	1.03%	3.88%	4.24%

DuPage County		
	All Types of Property	
Wheaton	2.05%	
Naperville	1.69%	
Elk Grove Village	1.62%	
Oak Brook	0.96%	

Kane County		
	All Types of Property	
Elgin	2.76%	
Aurora	2.30%	
Carpentersville	2.23%	
Geneva	2.21%	

Lake County		
	All Types of Property	
Waukegan	2.44%	
Fox Lake	2.43%	
Buffalo Grove	2.06%	
Lake Forest	1.37%	

Will County	
	All Types of Property
Joliet	2.34%
Romeoville	2.19%
Peotone	2.00%
Naperville	1.96%

McHenry County		
	All Types of Property	
Woodstock	2.52%	
Harvard	2.25%	
Algonquin	2.14%	
Barrington Hills	1.82%	

Cook County			
	Residential	Commercial	Industrial
Harvey	3.26%	10.51%	11.24%
Chicago Heights	3.15%	10.05%	10.74%
Oak Park	2.33%	8.04%	8.59%
Elgin	2.14%	7.03%	7.43%
Arlington Heights	2.04%	6.85%	7.20%
Evanston	1.98%	7.28%	7.70%
Orland Park	1.94%	5.95%	6.36%
Schaumburg	1.75%	5.89%	6.22%
Chicago	1.51%	4.61%	4.34%
Elk Grove Village	1.47%	4.94%	5.19%
Glenview	1.44%	5.23%	5.54%
Barrington	1.29%	4.24%	4.49%

DuPage County		
	All Types of Property	
Wheaton	2.14%	
Naperville	1.78%	
Elk Grove Village	1.66%	
Oak Brook	1.05%	

Kane County	
	All Types of Property
Elgin	2.91%
Aurora	2.51%
Carpentersville	2.25%
Geneva	2.17%

Lake County	
	All Types of Property
Waukegan	2.54%
Fox Lake	2.33%
Buffalo Grove	2.19%
Lake Forest	1.47%

Will County	
All Types of Property	
Joliet	2.45%
Romeoville	2.28%
Peotone	2.21%
Naperville	1.87%
	<u> </u>

McHenry County		
	All Types of Property	
Woodstock	2.53%	
Harvard	2.44%	
Algonquin	2.10%	
Barrington Hills	1.96%	